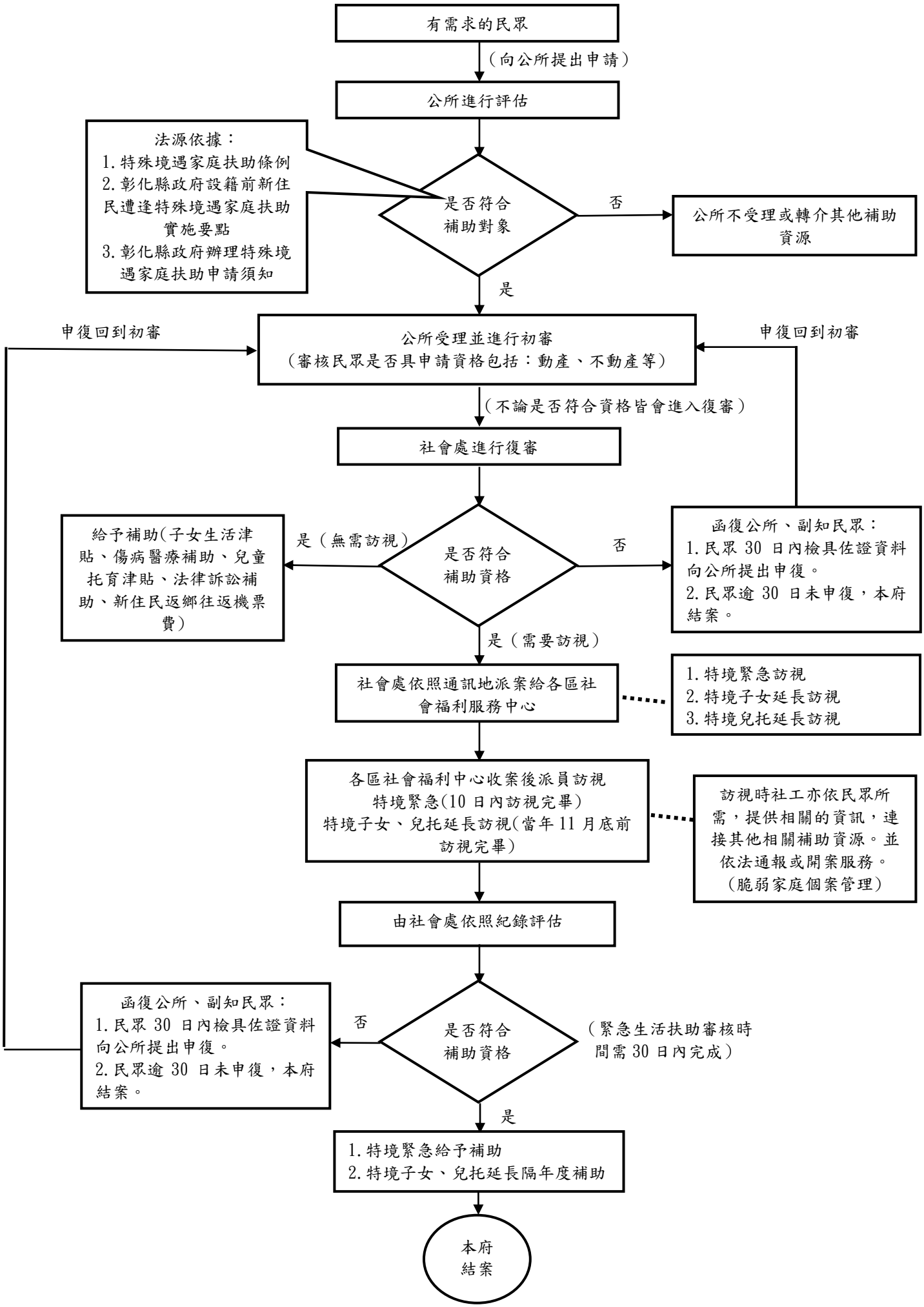彰化縣政府辦理設籍前特殊境遇家庭扶助訪視機制流程